### **AUDITING PROCEDURES REPORT**

tssued under P.A. 2 of 190	68, as amended. Filing is mandatory.	. •								
Local Government Ty		Local Govern		_	County	0 7030				
Audit Date	nship Village Other Opinion Date	CITY O	F CLARE  Date Accountant Report S	ubmitted to State		& ISABEL				
JUNE 30.		10. 2005	1							
prepared in accordance of Tree Me affirm that:  1. We have com-	plied with the <i>Bulletin for t</i>	nts of the Gov is for Countie the Audits of L	remmental Accounting es and Local Units of	Standards Bo Government	oard (GASB) a in Michigan b	and the Unifon				
	ed public accountants regi	-	_			: 46				
	the following. "Yes" respo ments and recommendation		en disclosed in the ini	anciai statemei	rts, including	me notes, or in				
You must check th	ne applicable box for each	item below.			_					
yes X no	1. Certain component un	nits/funds/age	encies of the local unit	are excluded fi	om the financ	ziat statements				
yes X no	2. There are accumulate earnings (P.A. 275 of		n one or more of thi	s unit's unreso	erved fund ba	alances/retaine				
X yes no 3. There are instances of non-compliance with the Uniform Accounting and Budgeting Act (P.A. 2 of 1968, as amended).										
yes X no 4. The local unit has violated the conditions of either an order issued under the Municipal Finance Act or its requirements, or an order issued under the Emergency Municipal Loan Act.										
yes 🗓 no	5. The local unit holds of 1943, as amended		tments which do not o J, or P.A. 55 of 1982, a							
yes 🗓 no	6. The local unit has be unit.	en delinquent	in distributing tax reve	enues that wer	e collected for	another taxin				
∏yes Xino		fits (normal co	nstitutional requirement ests) in the current yea than the normal cost (	r. If the plan is	more than 10	00% funded an				
yes X no	8. The local unit uses or 1995 (MCL 129.241).	redit cards an	d has not adopted an	applicable poli	cy as required	1 by P.A. 266				
yes X no	9. The local unit has not	adopted an i	nvestment policy as re	equired by P.A.	196 of 1997 (	(MCL 129.95).				
We have enclos	sed the following:			Enclosed	To Be Forwarded	Not Required				
The letter of comm	nents and recommendation	ns.		Х						
Reports on individ	ual federal financial assist	tance progran	ns (program audits).			Х				
Single Audit Repo	rts (ASLGU).					Х				
	countant (Firm Name) & LAND, P.C.									
Street Address 5915 EAST	rman avenue, sut	тЕ 100_	City MIDLAN		State ZIF	48640				
Accountant Signatu		_	Sep Buris	Il i Is	P.C					

### **CITY OF CLARE**CLARE AND ISABELLA COUNTIES, MICHIGAN

FINANCIAL STATEMENTS For The Year Ended June 30, 2004

### CITY OF CLARE

### **CITY COMMISSION**

Pat Humphrey Mayor

Jim Allen Commissioner

Renee Crawford Commissioner

Bill Horwood Commissioner

Steven Kingsbury Commissioner

### **MANAGEMENT**

Ken Hibl City Manager

Christine Burns City Clerk

Patty Lemm City Treasurer

CITY POPULATION–2000 CENSUS 3,173

STATE EQUALIZED VALUE–2003 \$90,786,000

STATE TAXABLE VALUE–2003 \$68,779,069

### Table of Contents

### FINANCIAL SECTION:

INDEPENDENT AUDITORS' REPORT	1-2
REQUIRED SUPPLEMENTARY INFORMATION: Management's Discussion and Analysis (Exhibit 1)	3-8
BASIC FINANCIAL STATEMENTS:	
Government-Wide Statement of Net Assets (Exhibit 2)	9
Government-Wide Statement of Activities (Exhibit 3)	10
Governmental Fund Balance Sheet (Exhibit 4)	11
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Assets (Exhibit 4.1)	12
Statement of Revenue, Expenditures, and Changes in Fund Balances (Exhibit 5)	13
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Net Assets (Exhibit 5.1)	14
Proprietary Fund Statement of Net Assets (Exhibit 6)	
Proprietary Fund Statement of Revenue, Expenses and Changes in Net Assets (Exhibit 7)	16
Proprietary Fund Statement of Cash Flows (Exhibit 8)	17
Statement of Fiduciary Assets and Liabilities Current Tax Fund (Exhibit 9)	18

Combining Statement of Net Assets - Component Units (Exhibit 10)	19
Combining Statement of Activities - Component Units (Exhibit 11)	20
Notes to Financial Statements	-38
REQUIRED SUPPLEMENTARY INFORMATION:	
Budgetary Comparison Schedule–General Fund (Exhibit 12)	39
Budgetary Comparison Schedule–Major Street Fund (Exhibit 13)	40
Budgetary Comparison Schedule–Local Street Fund (Exhibit 14)	41
Budgetary Comparison Schedule-Fire Department Fund (Exhibit 15)	42
OTHER SUPPLEMENTARY INFORMATION:	
Combining Balance Sheet Nonmajor Governmental Funds (Exhibit 16)	43
Combining Statement of Revenue, Expenditures, and Changes in Fund Balances–Nonmajor Governmental Funds (Exhibit 17)	44
Combining Statement of Net Assets - Internal Service Funds (Exhibit 18)	45
Combining Statement of Activities - Internal Service Funds (Exhibit 19)	46
REPORT REQUIRED BY GOVERNMENT AUDITING STANDARDS:	
Report on Compliance and on Internal Control Over Financial Reporting Based On an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i>	′-48



Accounting Solutions That Foster Success

### **Independent Auditors' Report**

Members of the City Commission City of Clare Clare and Isabella, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Clare, Clare and Isabella Counties, Michigan (the "City"), as of and for the year ended June 30, 2004, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Clare, Clare and Isabella Counties, Michigan, as of June 30, 2004, and the respective changes in financial position and cash flows for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated February 10, 2005, on our consideration of the City of Clare's internal control over financial reporting and on our test of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

As described in footnote 14, the City has implemented a new financial reporting model, as required by the provisions of GASB Statement No.34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments, as of June 30, 2004.

The management's discussion and analysis and budgetary comparison information on pages 3 through 8 and 39 through 42, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Clare's basic financial statements. The combining financial statements on pages 43 through 46 are presented for the purpose of additional analysis and are not a required part of the basic financial statements. The combining financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Burnous Jany P.C. Midland, Michigan February 10, 2005

### MANAGEMENT'S DISCUSSION AND ANALYSIS

This discussion and analysis of the City of Clare's financial performance provides an overview of the City financial activities for the fiscal year that ended on June 30, 2004. Please read it in conjunction with the financial statements following this section.

This is the first year that the City has presented this element of the financial statements. The intent is to provide a quick summary of salient points and highlights so that readers can gain an appreciation of the City as a complex financial organization providing valuable services to the residents of Clare. The City continues to evolve in response to citizen desires, economic conditions, and decisions of the elected and appointed officials charged with governing the community.

The Management's Discussion and Analysis section in future years will likely be more detailed and comprehensive as the City's administrative staff becomes more accustomed to this analysis tool and is able to identify trends in the data. The report presents information on Governmental Activities and Business Type Activities. The Governmental Activities include the basic operations at city hall, public works, library, parks and recreation, public safety, community development and related debt service and capital outlay. Business Type Activities are the utilities of the City: water and wastewater.

### **Financial Highlights**

- The City's combined net assets increased \$165,248 in 2004 to an ending balance of \$12,590,544.
- The City's governmental activities net assets remained relatively unchanged with a net increase of \$31,888 to \$8,196,295.
- The business-type activities net assets increased \$133,360 to \$4,394,249 from positive operations and capital contributions.
- Construction of a new Public Safety Building was commenced in April 2004 and is scheduled to be completed in October 2004. The total value of this new capital asset will be reflected in the financial reports of the City ending on June 30, 2005.
- The City's undesignated General Fund Balance increased to \$796,936, which is 44% of General Fund expenditures.
- The Sewer Fund's net assets increased \$130,407 to \$3,211,495; the Water Fund's net assets increased \$2,953 to \$1,182,754.
- The City's total debt outstanding (excluding component units) increased \$7,611 to \$3,793,801.
- At the close of the fiscal year ending on June 30, 2004, the City's unrestricted net assets in its governmental activities was \$1,471,870.

#### Overview of the Financial Statements

This annual report consists of these elements: management's discussion and analysis (this section); basic financial statements; and required supplementary information.

The basic financial statements include two kinds of statements that present different views of the City. The first two statements are government-wide financial statements that provide both long and short-term information about the City's overall financial status. The remaining statements are fund financial statements that focus on individual parts of the City government and report the City's operation in more detail than the government-wide statements.

### **Government-wide Statements**

Government-wide statements report information about the City as a whole using accounting methods similar to those used by private sector companies. The statement of net assets includes all government assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when the cash is received or paid.

The two government-wide statements report the City's net assets and how they have changed. Net assets — the difference between the City's assets and liabilities — is one way to measure the City's financial health or position.

Over time, increases or decreases in the City's net assets are an indicator whether its financial health is improving or deteriorating, respectively. This section will become more significant in future years with data trends from multiple accounting periods.

To assess the overall health of the City one also needs to consider additional non-financial factors such as changes in the City property tax base, the economy, and the rate of growth.

The government-wide financial statements of the City are divided into two categories:

Governmental activities — The City's basic services are included here, such as police, fire, public works, parks, community development, solid waste, property assessment, finance and administration. Property taxes and state revenue sharing finance most of these activities. Fees for programs, licenses, and permits are also a source of revenue.

Business-type activities — The City of Clare charges user fees to cover the cost of providing water services and to finance the operations of the wastewater utility operated by the City.

### **Fund Financial Statements**

The fund financial statements provide detailed information about the City's significant funds. Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes.

### The City has three kinds of funds:

Governmental funds — Most of the City's basic services are included in governmental funds that focus on (1) how cash, and other financial assets that can be readily converted to cash, flow in and out, and (2) the balances left at year-end that are available for spending. Consequently, governmental funds statements tell how general government services like public safety and public works are financed in the short term as well as what future spending remains. Because this information does not encompass the additional long-term focus of government-wide statements, additional information is provided at the bottom of the governmental funds statement explaining the differences between them.

*Propriety funds* — Services for which the City charges users and other types of fees are reported in propriety funds. These include sewer, water, electricity and communication utilities. Propriety fund statements offer short and long-term financial information about activities that the City operates like a business.

Fiduciary funds — The City is a trustee, or fiduciary, for the collection of all property taxes with the City and for all taxing districts, including the local K-12 school district, the intermediate school district, a community college, two counties, and the State of Michigan. All the City's fiduciary activities are reported in a separate statement of fiduciary net assets. These activities are excluded from the City's government-wide financial statements because these assets cannot be used to finance operations.

#### Financial Analysis of the City as a Whole

<u>Net Assets</u> — The City's combined net assets increased by \$165,248 or about 1.3% in the reporting period ending June 30, 2004. This table describes the net assets of the City. Page 9 of the financial statements provides more detail.

	Governmental		Bus	iness-Type	
	A	ctivities		Activities	 Total
Assets:					
Current assets	\$	2,349,405	\$	1,565,180	\$ 3,914,585
Capital assets		6,894,326		6,574,191	 13,468,517
Total assets		9,243,731	·	8,139,371	 17,383,102
Liabilities:		_			 _
Current liabilities		367,411		442,816	810,227
Long-term liabilities		680,025		3,302,306	 3,982,331
Total liabilities		1,047,436		3,745,122	4,792,558
Net Assets:		_			 _
Invested in capital assets, net					
of related debt		6,325,525		3,349,191	9,674,716
Restricted		398,900		25,000	423,900
Unrestricted		1,471,870		1,020,058	 2,491,928
Total net assets	\$	8,196,295	\$	4,394,249	\$ 12,590,544

### **Changes in Net Assets**

The City's 2003/2004 revenues total \$4,209,648 and expenses total \$4,044,400 resulting in an increase of net assets of \$165,248. The following table shows the changes of net assets for the year ending June 30, 2004. Page 10 of the financial statements provides more detail.

	Governmental Activities		iness-Type Activities	 Total
Program revenues:				
Charges for services	\$	405,926	\$ 1,337,856	\$ 1,743,782
Operating grants and contributions		444,319	-	444,319
Capital grants and contributions		87,210	-	87,210
General revenues:				
Property taxes and related fees		1,245,684	-	1,245,684
State aid		374,879	-	374,879
Other		145,911	167,863	313,774
Total revenues		2,703,929	 1,505,719	4,209,648
Expenses:			 	
General government		597,601	-	597,601
Public safety		852,172	-	852,172
Public works		869,130	-	869,130
Community development		20,525	-	20,525
Recreation and culture		332,613	-	332,613
Sewer		-	839,613	839,613
Water		-	532,746	532,746
Total expenses		2,672,041	 1,372,359	4,044,400
Increase in net assets		31,888	133,360	165,248
Net assets – beginning		8,164,467	 4,260,889	12,425,296
Net assets - ending	\$	8,196,295	\$ 4,394,249	\$ 12,590,544

### **Governmental Activities**

Revenues for the City's governmental activities total \$2,703,929. Loss in state revenue sharing was offset by a slight growth in the City's tax base and increased fees charged for respective fund services.

City management took the following steps to stabilize or lower expenses to help offset the continued slow decline in revenues:

- Reduced the use of part-time police officers, thereby decreasing wages of the City's Police Department.
- Deferred planned capital improvements to City Hall.
- Consolidated and streamlined the purchase of expendable supplies.

### **Proprietary Funds**

Revenues from the City's business-type activities decreased \$46,598 or 3.1%, while expenses increased \$72,700 or 5.6%.

### **Financial Analysis of the City's Funds**

As the City completed its fiscal year, its governmental funds reported a combined fund balance of \$1,494,288. This represents a \$59,752 fund balance decrease from the last fiscal year. Fund balances decreased in the Major and Local Street and Fire Department Funds, and increased in the General Fund and collectively in all other non-major funds.

### **General Fund Budgetary Highlights**

A detailed General Fund budget is adopted by the City Council on an annual basis following a scheduled series of publicly held budget workshops and appropriately noticed public hearings. A number of budget amendments were made throughout the year to adjust or compensate for unanticipated operational and emergency-type costs and to transfer monies from one fund to another.

The City's ending General Fund balance increased \$28,530 to \$836,396.

### **Capital Assets**

The City had net investments of \$13,468,517 in capital assets at the end of this fiscal reporting period. These assets include municipally-owned buildings and land, public safety equipment (police and firefighting equipment and vehicles), recreational facilities, and water and sewer infrastructure (water towers, pump stations, underground distribution and collection systems, etc.). These assets will increase significantly in the next annual reporting period when the City completes its inventory of all public roads and sidewalks and includes these chattels in its totals.

#### **Long Term Debt**

At year end, the City (excluding its component units) had \$3,793,801 in outstanding bonds and notes. This amount is a \$7,611 increase from the previous fiscal year. Bond indebtedness is the result of bonds sold to finance various public improvement projects over the years, to include the construction of wastewater treatment facility, expansion of the existing sanitary sewer and water distribution systems, and construction of streetscape projects in the City's downtown area.

### **Economic Factors and Next Year's Budget**

### **Economic Factors**

- State revenue sharing has continued its downward spiral and is expected to decline again in at least the near term more succinctly, until the state government resolves its budget deficit woes. One should anticipate that local governmental units will continue bearing a significant portion of the burden of these budget deficits; therefore the City must either find the means to reduce the cost of its services, reduce the level of services currently being provided, or find local means to increase its revenues (increase its tax base).
- A number of local industrial firms have either made or plan to make significant investments in their respective businesses most notably, a \$2M investment by JD Metalworks and a similar investment by Stageright, Incorporated. However, the City's primary industrial park is near its maximum capacity and additional property must be purchased to continue the City's future industrial development.
- With the exception of the construction of two new apartment buildings in the City, the local housing market has remained stagnant and only a handful of new housing starts were realized in the City this budget year. Barring any significant shift in demography or the economy, this trend is expected to continue.
- The cost of employee health care is expected to continue to escalate.

#### 2004/2005 Budget

The City adopted its 2004/2005 budget on July 1, 2004. With the exception of increased capital outlay in the airport budget for renovation of its existing Runway 08/26 and completion of the City's new Public Safety Building, approved appropriations were commensurate with those of the City's 2003/2004 adopted budget. As a general rule, only consumer price index and labor contract mandated increases were made in the new budget.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT TEAM

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances. It is intended to demonstrate the City's accountability for the money it receives. If you have any questions about this report or need additional information, please contact either City Manager, Ken Hibl or City Clerk, Christine Burns.

City of Clare 202 West Fifth Street Clare, Michigan 48617 Telephone: (989) 386-7541 Fax: (989) 386-4508

Email: <u>khibl@cityofclare.org</u>
Website: www.cityofclare.org

### CITY OF CLARE GOVERNMENT-WIDE STATEMENT OF NET ASSETS June 30, 2004

**Primary Government** 

· ·	Jnits 303,621
ASSETS Cash and cash equivalents \$ 1,638,976 \$ 897,530 \$ 2,536,506 \$	
Cash and cash equivalents \$ 1,638,976 \$ 897,530 \$ 2,536,506 \$	303,621
<u>.</u>	-
	-
Taxes receivable, net 807 - 807	_
Assessments receivable, net 171,171 421,306 592,477	
Other receivables 187,876 4,092 191,968	_
Due from other funds 85,927 - 85,927	_
·	_
•	175,941
Due from primary governmental unit 75,355  Due from other governmental units 75,355 - 75,355	173,341
,	-
	-
Prepaid items 44,476 4,744 49,220	-
Restricted cash - 25,000 25,000	•
Capital assets:	50.725
Land 3,675,456 53,389 3,728,845	50,735
Library collections	777,007
Construction in progress 429,629 - 429,629	-
Land improvements, net 781,136 115,391 896,527	39,180
Buildings and improvements, net 791,139 1,874,386 2,665,525	-
Equipment, net 1,216,966 436,030 1,652,996	2,800
Infrastructure, net	-
Total capital assets 6,894,326 6,574,191 13,468,517	869,722
Total assets 9,243,731 8,139,371 17,383,102	1,349,284
LIABILITIES	
Accounts payable 239,022 5,286 244,308	_
Accrued expenses 68,442 34,530 102,972	23
Due to other funds - 50,000 50,000	_
Due to primary governmental unit	43,110
Due to other governmental units	61,694
Deferred revenue 171,171 421,306 592,477	, -
Deposits and other liabilities - 9,000 9,000	_
Long-term liabilities:	
Portion due or payable within one year:	
Bonds and contracts payable 10,302 344,000 354,302	90,000
Capital leases 49,645 - 49,645	-
Portion due or payable after one year:	
Bonds and contracts payable 417,629 2,881,000 3,298,629	700,000
Capital leases 91,225 91,225	700,000
Total liabilities 1,047,436 3,745,122 4,792,558	894,827
10tal habilities 1,047,430 3,743,122 4,772,336	074,027
NET ASSETS	
Invested in capital assets, net of related debt 6,325,525 3,349,191 9,674,716	549,722
Restricted for:	
Capital projects 32,417 - 32,417	-
Debt service 16,616 25,000 41,616	-
Other purposes 349,867 - 349,867	-
Unrestricted 1,471,870 1,020,058 2,491,928	(95,265)
Total net assets \$\\\\\$ 8,196,295 \\\\\$ 4,394,249 \\\\\$ 12,590,544 \\\\\$	454,457

### CITY OF CLARE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES Year Ended June 30, 2004

					Progra	am Revenues			Net (Expense) Revenue and Changes in Net					Assets		
			Fee	s, Fines and	o	perating	(	Capital		P	rimar	y Governmen	t			
Activities:				harges for	Gi	ants and	Gr	ants and		vernmental		iness-Type			Co	omponent
		Expenses	Services		Cor	tributions	Con	tributions		Activities	Activities		<u>Total</u>			Units
Governmental:																
General government	\$	597,601	\$	74,405	\$	-	\$	-	\$	(523,196)			\$	(523,196)		
Public safety		852,172		165,361		-		23,000		(663,811)				(663,811)		
Public works		869,130		107,892		444,319		64,210		(252,709)				(252,709)		
Community development		20,525		-		-		-		(20,525)				(20,525)		
Recreation and culture		332,613		58,268		-				(274,345)				(274,345)		
Total governmental activities		2,672,041		405,926		444,319		87,210		(1,734,586)				(1,734,586)		
Business-type:																
Sewer		839,613		876,747		-		-			\$	37,134		37,134		
Water		532,746		461,109								(71,637)		(71,637)		
Total business-type activities		1,372,359		1,337,856				-				(34,503)		(34,503)		
Total Primary Government	\$	4,044,400	\$	1,743,782	\$	444,319	\$	87,210		(1,734,586)		(34,503)		(1,769,089)		
Component units:																
Downtown Development Authority		153,074		-		-		-							\$	(153,074)
Local Development Finance Authority		28,058		-		-		-								(28,058)
Library		143,876		70,560		12,896										(60,420)
Total business-type activities	\$	325,008	\$	70,560	\$	12,896	\$									(241,552)
		eral revenues:														
	Pr	operty taxes ar	id rela	ited fees						1,245,684		-		1,245,684		213,249
	Sta	ate aid								374,879		-		374,879		-
	In	terest earnings								9,870		8,208		18,078		3,879
	M	iscellaneous								136,041		159,655		295,696		18,685
		Total general	rever	ues and transf	ers					1,766,474		167,863		1,934,337		235,813
			Ch	ange in net ass	ets					31,888		133,360		165,248		(5,739)
	Net	assets-beginni	ing							8,164,407		4,260,889		12,425,296		460,196
	Net	assets-ending							\$	8,196,295	\$	4,394,249	\$	12,590,544	\$	454,457

### CITY OF CLARE GOVERNMENTAL FUND BALANCE SHEET June 30, 2004

	General	Major Street		Local Street		Fire Department		Other Governmental Funds		Total	
ASSETS					<del></del>						
Cash and cash equivalents	\$ 602,440	\$	24,133	\$	21,885	\$	153,979	\$	477,783	\$ 1,280,220	
Accounts receivable, net	68,653		-		-		10,342		-	78,995	
Taxes receivable, net	657		-		83		_		67	807	
Assessment receivable, net	112,404		13,666		36,134		-		8,967	171,171	
Due from other funds	103,216		-		1,299		-		432	104,947	
Due from from component units	43,110		-		-		-		-	43,110	
Due from other governmental units	54,153		14,652		6,550		-		-	75,355	
Inventory	3,507		-		-		_		-	3,507	
Other receivables	3,561		222		89		4,732		177,470	186,074	
Prepaid items	35,953		1,995		2,958		1,905		171	42,982	
Total assets	\$ 1,027,654	\$	54,668	\$	68,998		170,958		664,890	\$ 1,987,168	
LIABILITIES AND FUND BALANCE	S										
Liabilities:											
Accounts payable	\$ 35,669	\$	-	\$	-	\$	43	\$	202,267	\$ 237,979	
Accrued expenses	43,185		1,519		2,267		17,621		117	64,709	
Due to other funds	-		-		-		-		19,021	19,021	
Deferred revenue	112,404		13,666		36,134		-		8,967	171,171	
Total liabilities	191,258		15,185		38,401		17,664		230,372	492,880	
Fund balances:											
Reserved for:											
Inventories	3,507		-		-		-		<del>-</del>	3,507	
Prepaid items	35,953		1,995		2,958		1,905		171	42,982	
Unreserved and undesignated	796,936		37,488		27,639		151,389		434,347	1,447,799	
Total fund balances	836,396		39,483		30,597		153,294		434,518	1,494,288	
Total liabilities and fund balances	\$ 1,027,654	\$	54,668	\$	68,998	\$	170,958	\$	664,890	\$ 1,987,168	

\$ 8,196;295

### **CITY OF CLARE**

### RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO THE STATEMENT OF NET ASSETS June 30, 2004

Total fund balances for governmental funds (Exhibit 4)		\$ 1,494,288
Total net assets reported for governmental activities in the statement of net assets is different because:		
Capital assets used in governmental activities are not financial resources and		
therefore are not reported in the funds. Those assets consist of:		
Land	\$ 3,675,456	
Construction in progress	429,629	
Land improvements, net of \$33,041 accumulated depreciation	781,136	
Buildings and improvements, net of \$465,944 accumulated depreciation	791,139	
Equipment, net of \$1,563,717 accumulated depreciation	 1,216,966	
Total capital assets		6,894,326
The internal service funds (see Exhibit 6) are used by the City to charge the cost of operating a data processing service and a mobile equipment service to individual funds.		
The assets and liabilities of the internal service funds are included in governmental		
activities in the statement of net assets. The internal service fund's unrestricted net assets are:		376,481
Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities, both current and long-term, are reported in the statement of net assets. Balances at June 30, 2004 are:		
Capital lease obligation	\$ (128,870)	
Installment purchase contract	(10,301)	
2004 General Obligation Limited Tax Bond	(429,629)	(568,800)
——————————————————————————————————————		 

The accompanying notes are an integral part of these financial statements.

Total net assets of governmental activities (Exhibit 2)

### CITY OF CLARE STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCES

For the Year Ended June 30, 2004

	General		Major Street			Local Street	De	Fire partment	Gov	Other ernmental Funds	Total
REVENUES		General									
Property taxes and related fees	\$	1,183,817	\$	-	\$	46,410	\$	-	\$	15,457	\$ 1,245,684
Licenses and permits		34,819		-		-		-		-	34,819
Federal aid		_		-		-		23,000		-	23,000
State aid		374,879		360,247		84,072		-		-	819,198
Charges for services		231,890		-		-		115,613		8,675	356,178
Interest and dividends		3,826		268		65		1,780		4,181	10,120
Fines and forfeits		14,929		-		-		-		-	14,929
Special assessments, net		53,287		773		6,495		-		3,655	64,210
Sale of assets		1,300		-		-		2,325		-	3,625
Donations		1,860		-		-		1,500		-	3,360
Miscellaneous		37,211		12,309		2,054		777		645	 52,996
Total revenues		1,937,818		373,597		139,096		144,995		32,613	 2,628,119
EXPENDITURES											
General government		529,471		_		_		_		-	529,471
Public safety		633,894		_		_		159,012		1,384	794,290
Public works		222,275		339,121		282,210		´ <b>-</b>		10,788	854,394
Community development		20,525		-		<u>-</u>		-		· -	20,525
Recreation and culture		301,766		-		_		-		-	301,766
Capital outlay		105,740		_		_		43,790		429,879	579,409
Debt service		-		_		-		37,645		•	37,645
Total expenditures		1,813,671		339,121		282,210		240,447		442,051	3,117,500
Excess (deficiency) of revenues											
over expenditures		124,147		34,476		(143,114)		(95,452)		(409,438)	 (489,381)
OTHER FINANCING SOURCES (USES)											
Proceeds from debt obligations		_		-		_		-		429,629	429,629
Transfers-in		-		-		115,258		63,589		18,000	196,847
Transfers-out		(95,617)		(75,479)		´ -		(7,200)		(18,551)	(196,847)
Total other financing sources and uses		(95,617)		(75,479)		115,258		56,389		429,078	 . 429,629
Net change in fund balances		28,530		(41,003)		(27,856)		(39,063)		19,640	(59,752)
Fund balances-beginning		807,866		80,486		58,453		192,357		414,878	 1,554,040
Fund balances-ending	\$	836,396	\$	39,483	<u>\$</u>	30,597	\$	153,294	\$	434,518	 1,494,288

# CITY OF CLARE RECONCILIATION OF THE STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES June 30, 2004

Net change in fund balances - total governmental funds (Exhibit 5)		\$	(59,752)
The change in net assets reported for governmental activities in the statement of activities is different because:			
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay (\$579,409) exceeded depreciation (\$280,791) in the current period.			298,618
Debt proceeds are reported as financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net assets, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in the governmental funds but reduces the liability in the statement of net assets.			
Debt issued: 2004 General Obligation Limited Tax Bond	\$ (429,629)		
Repayments: Capital lease obligation	37,645		(391,984)
The internal service funds (see Exhibit 7) are used by the City to charge the costs of operating a data processing service and a mobile equipment service to individual funds. The net revenue of the internal service funds is reported within the governmental activities.		-	185;006
Change in net assets of governmental activities (Exhibit 3)		\$	31,888

### CITY OF CLARE PROPRIETARY FUND STATEMENT OF NET ASSETS June 30, 2004

			Internal					
		Sewer		Water	•			Service
		Fund		Fund		Total		Funds
ASSETS								
Current assets:			_				_	
Cash and cash equivalents	\$	606,441	\$	291,089	\$	897,530	\$	358,756
Accounts receivable, net		108,844		74,755		183,599		2,091
Assessments receivable		318,923		102,383		421,306		-
Other receivables		2,626		1,466		4,092		1,802
Inventory		12,988		15,921		28,909		17,114
Prepaid items		1,892		2,852		4,744		1,494
Total current assets		1,051,714		488,466		1,540,180		381,257
Noncurrent assets:								
Restricted cash		25,000		-		25,000		-
Capital assets:								
Land		10,757		42,632		53,389		85,000
Land improvements, net		115,391		-		115,391		-
Buildings and improvements, net		1,811,792		62,594		1,874,386		231,923
Equipment, net		436,030		-		436,030		407,966
Infrastructure, net		2,900,024		1,194,971		4,094,995		-
Total capital assets		5,273,994	·	1,300,197		6,574,191		724,889
Total assets		6,350,708		1,788,663		8,139,371		1,106,146
LIABILITIES								
Current liabilities:								
Accounts payable		5,198		88		5,286		1,043
Accrued expenses		26,092		8,438		34,530		3,733
Deposits and other liabilities		9,000		-		9,000		-
Due to other funds		-		50,000		50,000		-
Deferred revenue		318,923		102,383		421,306		
Bonds and contracts payable		324,000		20,000		344,000		10,302
Total current liabilities		683,213		180,909		864,122		15,078
Noncurrent liabilities								
Bonds and contracts payable		2,456,000		425,000		2,881,000		-
Total noncurrent liabilities		2,456,000		425,000		2,881,000		-
Total liabilities		3,139,213		605,909		3,745,122		15,078
NET ASSETS								
Invested in capital assets, net of related debt		2,493,994		855,197		3,349,191		714,587
Restricted for debt obligations		25,000		-		25,000		-
Unrestricted		692,501		327,557		1,020,058		376,481
Total net assets	\$	3,211,495	\$	1,182,754	\$	4,394,249	\$	1,091,068

## CTTY OF CLARE PROPRIETARY FUND STATEMENT OF REVENUE, EXPENSES, AND CHANGES IN NET ASSETS For the Year Ended June 30, 2004

		F	Ente	rprise Funds	5		
		Sewer		Water		Inter	rnal Service
		Fund		Fund	Total		Funds
OPERATING REVENUES							
Charges for services	\$	865,836	\$	309,316	\$ 1,175,152	\$	610,176
Miscellaneous		10,911		151,793	162,704		17,084
Total operating revenues		876,747		461,109	1,337,856		627,260
OPERATING EXPENSES							
Salaries and wages		106,490		132,352	238,842		108,541
Payroll taxes		8,308		10,418	18,726		19,165
Employee benefits		37,023		46,186	83,209		32,786
Supplies		32,888		13,180	46,068		45,132
Postage		-		-	-		2,070
Contracted services		9,694		9,998	19,692		32,213
Insurance		6,851		4,481	11,332		21,352
Telephone and communications		3,244		1,321	4,565		1,029
Travel, meals and lodging		54		23	77		-
Training		540		1,483	2,023		1,663
Utilities		61,762		37,034	98,796		10,414
Repair and maintenance		50,856		81,011	131,867		12,174
Equipment rental		118,175		103,332	221,507		18,621
Miscellaneous		9,136		3,930	13,066		161
Depreciation		261,396		62,964	324,360		139,395
Total operating expenses		706,417		507,713	1,214,130		444,716
Operating income (loss)		170,330		(46,604)	123,726		182,544
NONOPERATING REVENUES (EXPENSES)							
Special assessments		69,822		27,401	97,223		-
Investment earnings		5,269		2,939	8,208		5,293
Other revenue		18,182		44,250	62,432		-
Interest expense		(133,196)		(25,033)	(158,229)		(2,831)
Total nonoperating revenue (expenses)	-	(39,923)		49,557	9,634		2,462
Changes in net assets		130,407		2,953	133,360		185,006
Total net assets-beginning		3,081,088		1,179,801	4,260,889		906,062
Total net assets-ending	\$	3,211,495		1,182,754	\$ 4,394,249	\$	1,091,068

### CITY OF CLARE PROPRIETARY FUND STATEMENT OF CASH FLOWS For the Year Ended June 30, 2004

			Enter	rprise Funds				
		Sewer		Water			Inte	rnal Service
		Fund		Fund		Total		Funds
CASH FLOWS FROM OPERATING ACTIVITIES						_		
Receipts from customers	\$	895,617	\$	447,590	\$	1,343,207	\$	627,280
Payments to suppliers		(171,362)		(155,206)		(326,568)		(156,893)
Payments to employees		(131,022)		(187,342)		(318,364)		(162,810)
Internal activity-payments from (to) other funds		(118,175)		(103,332)		(221,507)		-
Net cash provided (used) by operating activities		475,058		1,710		476,768		307,577
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES								
Customer deposits		(250)		_		(250)		-
Nonoperating revenue (expense)		18,182		44,250		62,432		_
Interfund loans-proceeds and collections		10,102		(10,000)		(10,000)		_
Net cash provided by noncapital financing activities		17,932		34,250		52,182		
Net cash provided by noncapital financing activities	_	17,932		34,230		32,102		
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES								
Purchases and construction of capital assets		(126,070)		(4,200)		(130,270)		(124,575)
Proceeds from special assessments		69,822		27,401		97,223		-
Principal paid on capital debt		(324,000)		(20,000)		(344,000)		(40,373)
Interest paid on capital debt		(133,196)		(25,033)		(158,229)		(2,831)
Net cash used by capital and		(100,100)		(20,000)		(100,225)		(-77
related financing activities		(513,444)		(21,832)		(535,276)		(167,779)
CASH FLOWS FROM INVESTING ACTIVITIES				2.260				4 101
Interest and dividends		4,394		2,260		6,654		4,121
Net increase in cash and cash equivalents		(16,060)		16,388		328		143,919
Balances-beginning of the year		647,501		274,701	_	922,202		214,837
Balances-end of the year	\$	631,441	\$	291,089	<u>\$</u>	922,530	\$	358,756
Displayed as:								
Cash and cash equivalents	\$	606,441	\$	291,089	\$	897,530	\$	358,756
Restricted cash		25,000				25,000		
	\$	631,441	\$	291,089	\$	922,530	\$	358,756
Reconciliation of operating income (loss) to net cash								
provided (used) by operating activities:								
Operating income (loss)	S	170,330	\$	(46,604)	\$	123,726	\$	182,544
Adjustments to reconcile operating income to net cash	Ψ	1,0,000	•	(10,001)	•	,	•	,-
provided (used) by operating activities:								
Depreciation expense		261,396		62,964		324,360		139,395
Change in assets and liabilities:		201,570		02,704		32 1,300		157,575
· · · · · · · · · · · · · · · · · · ·		18,870		(13,519)		5,351		20
Receivables, net		(467)		3,066		2,599		(13,170)
Inventory		304		(114)		190		1,231
Prepaid items		3,826		(5,697)		(1,871)		(125)
Accounts payable		3,826 20,799		1,614		22,413		(2,318)
Accrued expenses	_		_		\$		\$	
Net cash provided (used) by operating activities	<u>\$</u>	475,058	\$	1,710	<u> </u>	476,768	<u> </u>	307,577

## CITY OF CLARE STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES CURRENT TAX FUND June 30, 2004

ASSETS	
Cash and cash equivalents	\$ 309,225
Miscellaneous receivable	 2,172
Total assets	 311,397
LIABILITIES	
Due to other governmental units	99,529
Due to other funds	35,927
Due to component units	 175,941
Total liabilities	 311,397
NET ASSETS	\$ -

## CITY OF CLARE COMBINING STATEMENT OF NET ASSETS - COMPONENT UNITS June 30, 2004

	Dev	owntown velopment uthority	. ]	Local velopment Finance authority	I	Library	 Total
ASSETS							
Current assets:							
Cash and cash equivalents	\$	150,521	\$	90,834	\$	62,266	\$ 303,621
Due from primary governmental unit		114,426		61,515		-	 175,941
Total current assets		264,947		152,349		62,266	 479,562
Noncurrent assets:							
Capital assets:							
Land		50,735		-		-	50,735
Library collections		-		-		777,007	777,007
Land improvements, net		39,180		-		-	39,180
Equipment, net		-		-		2,800	2,800
Total capital assets		89,915		-		779,807	869,722
Total assets		354,862		152,349		842,073	 1,349,284
LIABILITIES							
Liabilities:							
Accrued expenses		-		-		23	23
Due to primary governmental unit		15,936		-		27,174	43,110
Due to other governmental units		61,694		-		-	61,694
Bonds and contracts payable		50,000		40,000		-	90,000
Total current liabilities		127,630		40,000		27,197	194,827
Noncurrent liabilities	· <u>····</u>		·				
Bonds and contracts payable		270,000		430,000		-	700,000
Total noncurrent liabilities		270,000		430,000		-	700,000
Total liabilities		397,630		470,000		27,197	 894,827
NET ASSETS							
Invested in capital assets, net of related debt		(230,085)		-		779,807	549,722
Unrestricted		187,317		(317,651)		35,069	(95,265)
Total net assets	\$	(42,768)	\$	(317,651)	\$	814,876	\$ 454,457

### CITY OF CLARE COMBINING STATEMENT OF ACTIVITIES - COMPONENT UNITS Year Ended June 30, 2004

				Progra	m Revenues	3			Net (E	xpense	e) Revenue a	nd Ch	anges in Net	Asset	ts
	Expenses	Cha	Fines and arges for ervices	Gr	perating ants and tributions	Gra	upital nts and ibutions	De	owntown velopment uthority	Dev	Local elopment uthority	I	Library		Total
Downtown Development Authority Community and economic development \$	153,074	\$	-	\$	•	\$	_	\$	(153,074)	\$	_	\$	-	\$	(153,074)
Local Development Finance Authority Community and economic development Library	28,058		-	·	-	•	-	•	-		(28,058)	•	-	•	(28,058)
Recreation and culture	143,876		70,560		12,896		-				<del>-</del>		(60,420)		(60,420)
Total activities \$	325,008	\$	70,560	\$	12,896	\$	-		(153,074)		(28,058)	•	(60,420)		(241,552)
	eral revenues:														
	x increment								87,123		61,515		-		148,638
	operty taxes	4.							-		10.706		64,611		64,611
•	ecial assessme								2.006		10,786		963		10,786
	erest earnings iscellaneous								2,006 1,908		1,011		862		3,879
IVII	Total general	revenu	lec						91,037		73,312		5,991 71,464		7,899
	Total general		ics ige in net ass	ets					(62,037)		45,254		11,044		(5,739)
Net	assets-beginni		.5						19,269		(362,905)		803,832		460,196
	assets-ending	_						\$	(42,768)	\$	(317,651)	\$	814,876	\$	454,457

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the City conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the significant accounting policies used by the City:

### A. Reporting Entity

The City of Clare (the "City") is governed by an elected five-member commission. The City provides services to its various residents in many areas, including law enforcement, health and sanitation, community enrichment and development and human services. As required by GAAP, these financial statements present the City and its component units. In evaluating how to define the City for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in Governmental Accounting Standards Board (GASB) Statement No. 14, "The Financial Reporting Entity."

The individual component unit discussed below is included in the City's reporting entity because of the significance of its operational or financial relationships with the City.

### **Discretely Presented Component Units**

The following component unit is reported within the "component unit" column in the combined financial statements. The discretely presented component unit is an entity that is legally seperate from the City, but for which the City is financially accountable, or its relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete.

<u>Local Development Finance Authority (LDFA)</u> - The LDFA was created to help finance local industrial development projects. The Authority's governing body, which consists of 9 members, is selected by the City Commission. In addition, the Authority's budget is subject to approval by the City Commission. The LDFA does not issue separate financial statements.

<u>Downtown Development Authority (DDA)</u> - The DDA was created to correct and prevent deterioration in the downtown district, encourage historical preservation, and to promote economic growth within the downtown district. The Authority's governing body, which consists of 12 members, is selected by the City Commission. The City Commission approves the annual budget of the DDA. The DDA does not issue separate financial statements.

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Library</u> – The Garfield Memorial Library is a city library established by the City Charter and governed by Public Act 164. The Library's governing body, which consists of 5 members, is selected by the Mayor and each member serves a five-year term. In addition, the Library's budget is subject to approval by the City Commission. The Library does not issue separate financial statements.

Complete financial information of the individual component units can be obtained from their respective administrative offices or from the City Clerk.

### **B.** Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenue.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and the fiduciary fund financial statements. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available if it is collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, expenditures relating to compensated absences, and claims and judgements are recorded only when payment is due.

Revenues are recognized in the accounting period in which they become susceptible to accrual—that is, when they become both measurable and available to finance expenditures of the fiscal period. Revenue susceptible to accrual include: property taxes, state revenue sharing, reimbursement type grants, charges for services, and interest income.

The City property tax is levied each December 1<sup>st</sup> on the taxable valuation of property (as defined by State statutes) located in the City as of the preceding December 31<sup>st</sup>.

The 2003 taxable valuation of the City totaled \$72.3 million (\$3.5 million of which relates to an Industrial Facilities Tax designation), on which ad valorem taxes levied consisted of 17.75 mills for City operating purpose, 0.9491 mills for the City Library, 0.7317 mills for streets, 0.2438 for sidewalks, and 0.7357 for parks. These amounts are recognized in the General Fund, City Library (Component Unit), Local Street, and Sidewalk Replacement Fund as property taxes and related fees.

The government reports the following major funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The Major Street Fund accounts for the receipt and expenditures of State motor fuel taxes which are earmarked by law for major street and highway purposes.

The Local Street Fund is used to account for the receipt and expenditure of State motor fuel taxes which are earmarked by law for local street and highway purposes.

The Fire Department Fund is used to account for the activities related for fire protection for the City and neighboring communities.

The government reports the following major proprietary funds:

The Sewer Fund is used to record the revenues and expenses for the operation of the sewer system. Capital assets are recorded within the fund and depreciation is charged.

The Water Fund is used to record the revenues and expenses for the operation of the water system. Capital assets are recorded within the fund and depreciation is charged.

Additionally, the government reports the following fund types:

The Data Processing Fund is an internal service fund, which accounts for the operation of the data processing function within the City. Money for the operation of this fund is supplied from reimbursements from user departments.

The Mobile Equipment Fund is an internal service fund, which accounts for major machinery and equipment purchases and maintenance to provide services to other departments of the City on a cost reimbursement basis.

The Current Tax Collection Fund is used to account for resources held by the City in a purely custodial capacity. Money in this fund is from current tax and special assessment collections. Timely distribution to the appropriate fund and local unit must be made in accordance with Section 43 of the General Property Tax Act.

Private-sector standards of accounting issued prior to December 1, 1989, are generally followed in government-wide and proprietary fund financial statements to the extent that those standards do not conflict with the standards of the Governmental Accounting Standards Board. The government has elected to also follow private-sector standards issued after November 30, 1989 for its business-type activities.

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Amounts reported as program revenue include: (1) charges to customers or applicants for goods, services or privileges provided; (2) operating grants and contributions; and (3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenue rather than as program revenue. Likewise, general revenue includes all taxes.

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the City's proprietary funds relate to charges to customers for sales and services. The sewer and water fund also recognizes the portion of tap fees intended to recover current costs as operating revenue. The portion intended to recover the cost of the infrastructure is recognized as nonoperating revenue. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

### D. Assets, Liabilities, and Net Assets

<u>Bank Deposits and Investments</u>—Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with a maturity of three months or less when acquired. Investments are stated at fair value.

<u>Receivables and Payables</u>—In general, outstanding balances between funds are reported as "due to/from other funds". Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as "advances to/from other funds".

All trade and property tax receivables are shown net of allowance for uncollectible amounts. Property taxes are levied on each December 1<sup>st</sup> on the taxable valuation of property as of the preceding December 31<sup>st</sup>. Taxes are considered delinquent on March 1<sup>st</sup> of the following year, at which time penalties and interest are assessed.

<u>Inventories and Prepaid Items</u>—Inventories are valued at cost, on a first-in, first-out basis. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect cost applicable to future years and are recorded as prepaid items in the government-wide and fund statements.

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Restricted Assets</u>—The revenue bonds of the enterprise funds require amounts to be set aside for construction, debt service principal and interest, operations and maintenance, and a bond reserve. These amounts have been classified as restricted assets.

<u>Capital Assets</u>—Capital assets, which include property, plant, equipment and infrastructure assets are reported in the applicable governmental or business-type activities column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial individual cost of more than \$500 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Interest incurred, if any, during the construction of capital assets of business-type activities is included in the capitalized value of the assets constructed.

Property, plant and equipment is depreciated using the straight-line method over the following useful lives:

Buildings and improvements
Sewer and water systems
Vehicles
Equipment

40 years
50 years
7 to 10 years

<u>Deferred Revenue</u>—Deferred revenue represent amounts that do not meet the availability criteria for recognition as revenue, such as grant monies received before the expenditure is incurred, and special assessments befor the assessment is received.

<u>Compensated Absences (Vacation and Sick Leave)</u>—Vacation and sick leave benefits attributable to the City's governmental funds are recorded as an expenditure and a current liability in the respective funds. The amounts attributable to proprietary funds are charged to expense and a corresponding liability in the applicable fund is recorded. Annual vacation and sick leave does not carryover; it must be used or it is lost.

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Long-Term Obligations—In the government-wide financial statements long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.

<u>Fund Equity</u>—In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations, if any, of fund balance represent tentative management plans that are subject to change.

<u>Encumbrances</u>—Encumbrances are defined as commitments related to unperformed contracts for goods or services. The City does not record encumbrances in the normal course of operating its accounting system and none are recorded in the accompanying financial statements.

<u>Use of Estimates</u>-The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities; disclosure of contingent assets and liabilities at the date of the financial statements; and the reported amounts of revenues and expenses during the period. Actual results could differ from those estimated.

### NOTE 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgets and Budgetary Accounting

The City follows these procedures in establishing the budgetary data reflected in the financial statements.

 Annual budgets are legally adopted and formal budgetary integration is employed as a management control device during the year for the General Fund and Special Revenue Funds. Annual Informational Budget Summaries are prepared for Debt Service Funds, Capital Project Funds, Enterprise Funds and Internal Service Funds.

### NOTE 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

- Budgets can be amended during the year by a majority vote of the City Commission.
   The activity level in the General Fund and the fund level in the Special Revenue Funds are the legal level of control.
- Budgets for the General Fund and Special Revenue Funds are prepared on a
  modified accrual basis. Also, informational budgets for the Debt Service Funds and
  Capital Projects Funds are prepared on the modified accrual basis, while the
  Enterprise Fund and Internal Service Fund informational budgets are prepared using
  the accrual basis of accounting. Both methods are consistent with generally accepted
  accounting principles (GAAP).
- Budget appropriations lapse at year end.
- The original budget was amended during the year in compliance with local and state laws. The budget to actual expenditures in the financial statements represent the final budgeted expenditures as amended by the City.

### B. Excess of Expenditures Over Appropriations for Budgetary Funds

The General Fund had expenditures exceeding budgeted appropriations at the activity level, which is the City's legal level of budgetary control for the year ended June 30, 2004.

	B	udget	 Actual	$\mathbf{V}$	ariance
GENERAL GOVERNMENT					
City Commission	\$	35,000	\$ 52,129	\$	(17,129)
Building Inspection and					
Regulation Activities		25,841	33,447		(7,606)

#### NOTE 3. DEPOSITS AND INVESTMENTS

Michigan Compiled Laws, Section 129.91, authorizes the City to make deposits and invest in the accounts of federally insured banks, credit unions, and savings and loan associations which have an office in Michigan. The City is allowed to invest in bonds, securities and other direct obligations of the United States or any agency or instrumentality of the United States; United States government or federal agency obligations; repurchase agreements; bankers acceptances of United States banks' commercial paper rated within the two highest classifications which mature not more than 270 days after the date of purchase; obligations of the State of Michigan or its political subdivisions which are rated as investment grade; and mutual funds composed of investment vehicles which are legal for direct investment by local units of government.

#### NOTE 3. DEPOSITS AND INVESTMENTS (Continued)

The City Council has designated three banks for the deposit of City funds. The investment policy adopted by the council in accordance with Public Act 196 of 1997 has authorized investment in bonds and securities of the United States government and bank accounts and certificates of deposit, but not the remainder of State statutory as listed above.

### The City's deposits and investment policy are in accordance with statutory authority.

At year-end, the City's deposits and investments were reported in the basic financial statements in the following categories:

	Governmental Activities	Business- Type Funds	Fiduciary Funds	Total Primary Government	Component Units
Cash and cash equivalents	\$ 1,638,976	\$ 897,530	\$ 309,225	\$ 2,845,731	\$ 303,621
Restricted cash		25,000		25,000	
Total	\$ 1,638,976	\$ 922,530	\$ 309,225	\$ 2,870,731	\$ 303,621

The breakdown between deposits and investments is as follows:

	Primary Government	Component Units
Bank Deposits (checking and savings, certificates of deposit) Bank repurchase agreements with Chemical	\$ 600,454	\$ 303,621
Bank and Trust Company	2,250,000	_
Cash held by Isabella County	19,927	-
Petty Cash and Cash on Hand	350	
Total	\$ 2,870,731	\$ 303,621

The bank balances of the primary government deposits is \$843,164, of which \$295,836 is covered by federal deposit insurance. The component unit's deposits had bank balances of \$341,018 of which \$289,446 is covered by federal deposit insurance. The repurchase agreements are not insured by federal deposit insurance and the City's interest in the underlying government security is not perfected.

### NOTE 4. CAPITAL ASSETS

Capital asset activity of the primary government for the current year was as follows:

Governmental Activities	Beginning Balance	Increases	Decreases	Ending Balance
Capital Assets Not Being Depreciated Land Construction in progress	\$ 3,607,907	\$ 67,549 429,629	\$ - -	\$ 3,675,456 429,629
Capital Assets Being Depreciated Land Improvements Buildings and Improvements Equipment	814,176 1,218,892 2,612,319	38,191 168,365	- - -	814,176 1,257,083 2,780,684
Subtotal	4,645,387	206,556		4,851,943
Less Accumulated Depreciation for Land Improvements Buildings and Improvements Equipment	14,235 399,371 1,368,305	18,805 66.573 195,413	- - -	33,040 465,944 1,563,718
Subtotal	1,781,911	280,791		2,062,702
Net Capital Assets Being Depreciated	2,863,476	(74,235)		2,789,241
Governmental Activities Capital Assets– Net of Depreciation	\$ 6,471,383	\$ 422,943	\$ -	\$ 6,894,326

### **NOTE 4. CAPITAL ASSETS (Continued)**

<b>Business-Type Activities</b>	Beginning Balance	Increases	Decreases	Ending Balance
Capital Assets Not Being Depreciated Land	\$ 53,389	\$ -	\$ -	\$ 53,389
Capital Assets Being Depreciated Land Improvements Buildings and Improvements Equipment Infrastructure	465,117 3,657,715 1,340,519 6,211,965	- 4,200 126,070	- - - -	465,117 3,657,715 1,344,719 6,338,035
Subtotal	11,675,316	130,270		11,805,586
Less Accumulated Depreciation for Land Improvements Buildings and Improvements Equipment Infrastructure	340,236 1,685,265 858,072 2,076,850	9,490 98,064 50,617 166,190		349,726 1,783,329 908,689 2,243,040
Subtotal	4,960,423	324,361		5,284,784
Net Capital Assets Being Depreciated	6,714,893	(194,091)		6,520,802
Business-Type Activities Capital Assets–Net of Depreciation	\$ 6,768,282	\$ (194,091)	\$ -	\$ 6,574,191

Depreciation expense was charged to programs of the City as follows:

Governmental Activities		
General Government	\$	68,126
Public Safety		57,882
Public Works		14,736
Recreation and Culture		30,847
Internal Service Funds		109,200
Total Governmental Activities	\$	280,791
		=00,.,1
	·	200,771
	<u> </u>	200,771
Business-Type Activities	<u> </u>	
Business-Type Activities Sewer	\$	261,397
	\$	
Sewer	\$	261,397

### NOTE 5. INTERFUND RECEIVABLES, PAYABLES, AND TRANSFERS

The composition of interfund balances is as follows:

Fund	Interfund Receivable		Fund	Interfund Payable		
General	\$	103,216	Sidewalks	\$	2,751	
Local Streets		1,299	Capital Improvements		16,269	
Sidewalks		432	Water		50,000	
			Tax Collection		35,927	
Total	\$	104,947	Total	\$	104,947	

#### **Interfund Transfers:**

Fund	nsfers Out	Fund	T1	ransfers In
General	\$ 95,617	Local Street	\$	115,258
Major Street	75,479	Fire		63,589
Fire	7,200	Public Service		18,000
Fifth Street	18,551			
Total	\$ 196,847	Total	\$	196,847

### NOTE 6. LONG-TERM DEBT

The government issues bonds to provide for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations and pledge the full faith and credit of the government. County contractual agreements and installment purchase agreements are also general obligations of the government. Special assessment bonds provide for capital improvements that benefit specific properties, and will be repaid from amounts levied against those properties that directly benefitted from the construction. In the event that a deficiency exists because of unpaid or delinquent special assessments at the time a debt service payment is due, the government is obligated to provide resources to cover the deficiency until other resources (such as tax sale proceeds or a re-assessment of the district) are received. Revenue bonds involve a pledge of specific income derived from the acquired or constructed assets to pay debt service.

### **NOTE 6. LONG-TERM DEBT (Continued)**

Bond and contractual agreements can be summarized as follows:

	Interest Rate	Principal Matures		Beginning Balance		0 0		0 0		dditions eductions)		Ending Balance		e Within ne Year
Governmental Activities														
Capital Lease	6.82%	2008	\$	166,515	\$	(37,645)	\$	128,870	\$	37,645				
Capital Lease	6.80%	2005	_	23,459	_	(13,157)	_	10,302	_	10,302				
Capital Lease	6.60%	2004		27,216		(27,216)		-		-				
2004 General Obligation				.,		( ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' '								
Limited Tax Bonds	4.50%	2034		-		429,629		429,629		12,000				
			\$	217,190	\$	351,611	\$	568,801	\$	59,947				
Business-Type Activities														
Sewer Revenue Bonds	5.00%	2030	\$	399,000	\$	(4,000)	\$	395,000	\$	4,000				
2002 General Obligation				,		, ,		,		,				
Limited Tax Bonds	2.50 to 4.125%	2010		1,595,000		(250,000)		1,345,000		250,000				
Contract Payable	4.00 to 5.85%	2021		515,000		(25,000)		490,000		25,000				
2000 General Obligation														
Limited Tax Bonds	4.95 to 5.55%	2018		300,000		(20,000)		280,000		20,000				
2000 General Obligation														
Limited Tax Bonds	4.75 to 5.55%	2015		295,000		(25,000)		270,000		25,000				
Contract Payable	4.00 to 5.85%	2021		465,000		(20,000)		445,000		20,000				
			\$	3,569,000	\$	(344,000)	\$	3,225,000	\$	344,000				
Component Units														
1990 DDA Bonds	6.10 to 7.45%	2010	\$	130,000	\$	(15,000)	\$	115,000	\$	15,000				
1994 DDA Bond	4.55 to 5.95%	2005	7	20,000	-	(10,000)	-	10,000	-	10,000				
1992 DDA Bonds	5.25 to 6.40%	2010		220,000		(25,000)		195,000		25,000				
1998 Contract Payable	4.05 to 5.10%	2012		510,000		(40,000)		470,000		45,000				
			\$	880,000	\$	(90,000)	\$	790,000	\$	95,000				

Scheduled principal maturities of long-term debt for years subsequent to June 30, 2004 are as follows:

Year Ending June 30	Governmental Activities	Business-Type Activities	Component Units		
2005	\$ 12,000	\$ 344,000	\$ 95,000		
2006	13,000	349,000	100,000		
2007	15,000	349,000	95,000		
2008	15,000	364,000	100,000		
2009	16,000	368,000	105,000		
Thereafter	358,629	1,451,000	295,000		
Total	\$ 429,629	\$ 3,225,000	\$ 790,000		

Interest and fiscal charges for the year totaled \$144,362 for the primary governmental unit and \$48,943 for the component units; no interest costs were capitalized.

### NOTE 7. CAPITAL LEASES

The City has entered into lease agreements as lessee for financing the purchase of mobile equipment and a fire truck. These lease agreements qualify as capital leases for accounting purposes and, therefore, have been recorded at the present value of the future minimum lease payments as of their inception date. The future minimum lease obligations and the net present value is as follows:

Year Ended June 30	
2005	\$ 47,947
2006	37,645
2007	37,645
2008	37,645
2009	37,645
Total Minimum Lease Payments	198,527
Less: Amount Representing Interest	59,355
Present Value	\$ 139,172

### NOTE 8. SEGMENT INFORMATION

The City has issued bonds to finance sewer and water system improvements. Summary financial information for the sewer and water departments are presented below:

### **Condensed Statement of Net Assets:**

	Sewer	Water		
Assets Current Assets Restricted Assets Capital Assets	\$ 1,051,714 25,000 5,273,994	\$ 488,466 - 1,300,197		
Total Assets	6,350,708	1,788,663		
Liabilities Current Liabilities Noncurrent Liabilities	683,213 2,456,000	180,909 425,000		
Total Liabilities  Net Assets	3,139,213	605,909		
Invested in Capital Assets Restricted Unrestricted	2,493,994 25,000 692,501	855,197 - 327,557		
Total Net Assets	\$ 3,211,495	\$ 1,182,754		

### **NOTE 8. SEGMENT INFORMATION (Continued)**

### Condensed Statement of Revenue, Expenses, and Changes in Net Assets:

	Sewer	Water
Operating Revenues Depreciation Expense Other Operating Expenses	\$ 876,747 261,396 445,021	\$ 461,109 62,964 444,749
Operating Income (Loss)	170,330	(46,604)
Nonoperating Revenue (Expense)		
Investment Earnings	5,269	2,939
Interest Expense	(133,196)	(25,033)
Other Income	88,004	71,651
Change in Net Assets Beginning Net Assets	130,407 3,081,088	2,953 1,179,801
Total Net Assets	\$ 3,211,495	\$ 1,182,754

### **Condensed Statement of Cash Flows:**

	Sewer	Water
Net Cash Provided by (Used in) Operating Activities Noncapital Financing Activities Capital and Related Financing Activities	\$ 475,058 17,932 (513,444) 4,394	\$ 1,710 34,250 (21,832) 2,260
Investing Activities  Net Increase (Decrease)  Beginning Cash and Cash Equivalents	(16,060) 647,501	16,388 274,701
Ending Cash and Cash Equivalents	\$ 631,441	\$ 291,089

#### NOTE 9. RISK MANAGEMENT

The City is exposed to various risks of loss related to property loss, torts, errors and omissions and employee injuries (workers compensation), as well as medical benefits provided to employees. The City participates in the Michigan Municipal League risk pool program, which operates as a common risk-sharing management program for local units of government in Michigan; member premiums are used to purchase commercial excess insurance coverage and to pay member claims in excess of deductible amounts.

### NOTE 10. DEFERRED COMPENSATION PLAN

The City offers all its employees a deferred compensation plan created in accordance with the Internal Revenue Code Section 457. The asssets of the plans were held in trust as described in IRC Section 457(g) for the exclusive benefit of the participants and their beneficiaries. The custodian thereof, for the exclusive benefit of the participants, holds the custodial account for the beneficiaries of this plan, and the assets may not be diverted to any other use. The administrators are agents of the City for the purposes of providing direction to the custodian of the custodial account from time to time for the investment of the funds held in the account, transfer of assets to or from the account, and all other matters. In accordance with the provisions of GASB Statement No. 32, plan balances and activities are not reflected in the City's financial statements.

A summary of the plan's investment activity for the year ended June 30, 2004, follows:

Balance – July 1, 2003	\$ 203,461
Employee Contributions	42,295
Current Withdrawals	(61,896)
Interest and Market Gains	31,883
Adjustments/Fees	-
Balance – June 30, 2004	\$ 215,743

### NOTE 11. EMPLOYEES' RETIREMENT PLAN

**Plan Description**--The City participates in the Michigan Municipal Employees' Retirement System (MERS), an agent multiple-employer defined benefit pension plan that covers all employees of the City. The system provides retirement, disability and death benefits to plan members and their beneficiaries. MERS issues a publicly available financial report that includes financial statements and required supplementary information for the system. The report may be obtained by writing to:

Municipal Employee Retirement Systems of Michigan 447 North Canal Street Lansing, Michigan 48917 (517) 622-4401

### NOTE 11. EMPLOYEES' RETIREMENT PLAN (Continued)

**Funding Policy**—The funding policy provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are designed to accumulate sufficient assets to pay benefits when due. The normal cost and amortization payment, for the year ended December 31, 2003, were determined using an attained age actuarial funding method. Unfunded actuarial accrued liabilities, if any, were amortized as a level percent of payroll over a period of 30 years.

Annual Pension Costs—For the year ended June 30, 2004, the City's annual pension contribution was equal to \$95,277. The annual required contribution was determined as part of an actuarial valuation at December 31, 2003, using the entry age normal cost method. Significant actuarial assumptions used include: 1) an 8% investment rate of return; 2) projected salary increases of 4.5% per year plus a percentage based on an age-related scale to reflect merit, longevity and promotional salary increase ranging from 0.0% to 4.16%; and 3) various mortality rates, retirement rates and withdrawal rates for members based on experience studies.

Three year trend information as of December 31, 2003 follows:

	2003	2002	2001	
Annual Pension Cost	\$ 95,277	\$ 79,224	\$ 83,237	
Percentage of APC Contributed	100%	100%	100%	
Net Pension Obligation	0	0	0	
Actuarial Accrued Liability	4,362,322	4,009,399	3,536,236	
Actuarial Value of Assets	3,567,712	3,271,398	3,103,039	
Unfunded (Overfunded) AAL	794,610	738,001	433,197	
Funded Percentage	82%	82%	88%	
Covered Payroll	974,497	1,003,607	958,087	
UAAL as a Percentage of Covered Payroll	82%	74%	45%	

### NOTE 12. CONTINGENT LIABILITIES

The City is a defendant in various legal actions in which plaintiffs seek damages of indeterminable amounts, which may exceed insurance coverage where applicable. Litigation is subject to many uncertainties, and the outcome of individual matters cannot be predicted. Accordingly, a reasonable range of liability to the City pertaining to these matters cannot be determined. Management has taken steps to protect the City and believes any liability resulting from cases in which it is involved will not materially affect its financial position.

### NOTE 13. LANDFILL POST-CLOSURE CARE

The City owns and operated the Hatton Township Landfill, which was closed in the early 1980's. Following closure, the landfill was capped. However, there have been claims of contamination from the landfill infiltrating local aquifers and contaminating local private wells.

The City hired a technical consultant to develop an assessment plan to determine the levels of alleged migratory contamination. The Michigan Department of Environmental Quality (DEQ) assumed the role of performing this assessment in 2000. The DEQ anticipates completion of its assessment plan in early 2005.

Actual costs of post-closure assessment and potential costs for post-closure cleanup are currently indeterminable.

### NOTE 14. IMPLEMENTATION OF NEW ACCOUNTING STANDARD

As of and for the year ended June 30, 2004, the City implemented GASB Statement Number 34 - Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments. The more significant changes required by the standard include a Management Discussion and Analysis; government-wide financial statements, prepared using the economic resources measurement focus and the accrual basis of accounting; fund financial statements, consisting of a series of statements that focus on a government-wide financial statements.

Management has elected to utilize the transition option in the implementation of GASB No. 34 and plans to capitalize the value of its network of streets as an infrastructure asset in its June 30, 2006 financial statements.

### CITY OF CLARE BUDGETARY COMPARISON SCHEDULE GENERAL FUND

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
REVENUES				
Property taxes and related fees	\$ 1,199,131	\$ 1,199,131	\$ 1,183,817	\$ (15,314)
Licenses and permits	20,941	20,941	34,819	13,878
State aid	731,744	734,137	374,879	(359,258)
Charges for services	168,710	168,710	231,890	63,180
Interest and dividends	11,700	11,700	3,826	(7,874)
Fines and forfeits	11,800	11,800	14,929	3,129
Special assessments	34,733	34,733	53,287	18,554
Donations and contributions	2,200	3,860	1,860	(2,000)
Sale of assets	, <u>-</u>	, -	1,300	1,300
Miscellaneous	88,939	90,314	37,211	(53,103)
Total revenues	2,269,898	2,275,326	1,937,818	(337,508)
EXPENDITURES				
General Government:				
City commission	35,000	35,000	52,129	(17,129)
City manager	96,198	96,073	95,831	242
Treasurer/assessing	59,519	59,519	45,804	13,715
Clerk	121,198	122,627	113,696	8,931
Elections	-	-	-	-
Cemetary	50,296	50,296	46,326	3,970
All other general government	196,780	205,173	175,685	29,488
Public Safety:				
Police department	724,352	729,045	600,447	128,598
Building inspection and regulation activities Public Works:	25,841	25,841	33,447	(7,606)
Solid waste	130,833	130,833	129,223	1,610
Landfill closure	1,300	1,300	120	1,180
Downtown maintenance	35,808	35,808	34,662	1,146
Street lights	59,833	59,833	58,270	1,563
Community Development:	,	,	<b>,</b>	. ,
Planning and zoning	37,000	34,925	20,525	14,400
Recreation and Culture:	,	,	•	•
Parks and recreation	206,358	206,358	169,849	36,509
Airport	355,619	407,108	131,917	275,191
Capital Outlay:	,	,	<b>,</b>	<b>,</b>
General government	55,966	126,867	105,740	21,127
Total expenditures	2,191,901	2,326,606	1,813,671	512,935
Excess (deficiency) of revenues over expenditures	77,997	(51,280)	124,147	175,427
OTHER FINANCING SOURCES (USES)				
Transfers-out	(134,817)	(134,817)	(95,617)	39,200
Total other financing sources and uses	(134,817)	(134,817)	(95,617)	39,200
Net change in fund balances	(56,820)	(186,097)	28,530	214,627
Fund balances-beginning	807,866	807,866	807,866	
Fund balances-ending	\$ 751,046	\$ 621,769	\$ 836,396	\$ 214,627

### CITY OF CLARE BUDGETARY COMPARISON SCHEDULE MAJOR STREET

	Priginal Budget	Final Budget	Actual	Fin: P	iance with al Budget ositive egative)
REVENUES		<b>***</b>	<b>.</b>	•	16188
State aid	\$ 198,858	\$ 344,070	\$ 360,247	\$	16,177
Interest and dividends	540	540	268		(272)
Special assessments	-	-	773		773
Miscellaneous	 <u> </u>	11,500	12,309		809
Total revenues	 199,398	356,110	373,597		17,487
EXPENDITURES					
Construction	27,614	30,214	528		29,686
Street maintenance	73,840	233,052	239,029		(5,977)
Administration	13,516	13,516	12,899		617
State trunkline operations	69,613	69,613	86,665		(17,052)
Total expenditures	184,583	346,395	339,121		7,274
Deficiency of revenues over expenditures	 14,815	9,715	34,476		24,761
OTHER FINANCING SOURCES (USES)					
Transfers-out	(88,342)	(88,342)	(75,479)		12,863
Total other financing sources and uses	(88,342)	(88,342)	(75,479)		12,863
Net change in fund balances	 (73,527)	(78,627)	(41,003)		37,624
Fund balances-beginning	80,486	80,486	80,486	-	<u> </u>
Fund balances-ending	\$ 6,959	\$ 1,859	\$ 39,483	\$	37,624

### CITY OF CLARE BUDGETARY COMPARISON SCHEDULE LOCAL STREET

		Priginal Budget		Final Budget	Actual		Fina Po	ance with I Budget ositive egative)
REVENUES	•	46.010	Φ	46.010	<b>c</b>	46 410	ø	(500)
Property taxes and related fees	\$	46,919	\$	46,919	\$	46,410	\$	(509)
Licenses and permits		-		-		-		-
Federal aid		-		07.040		04.070		(2.17()
State aid		87,248		87,248		84,072		(3,176)
Charges for services		-		100		-		(25)
Interest and dividends		100		100		65		(35)
Rents and royalties		-		-		-		-
Fines and forfeits		- 100		- 402		- 405		-
Special assessments		6,493		6,493		6,495		2
Donations		-		-		2.054		-
Miscellaneous		-		140.50		2,054		2,054
Total revenues		140,760		140,760		139,096		(1,664)
EXPENDITURES								
Street maintenance		192,584		192,578		198,521		(5,943)
Administration		11,647		11,653		11,102		551
Construction		46,099		73,721		72,587		1,134
Total expenditures		250,330		277,952		282,210		(4,258)
Deficiency of revenues over expenditures		(109,570)		(137,192)		(143,114)		(5,922)
OTHER FINANCING SOURCES (USES)								
Proceeds from debt obligations		_		_		_		_
Transfers-in		109,570		109,570		115,258		5,688
Transfers-out		105,570		-		-		-
Total other financing sources and uses		109,570		109,570		115,258		5,688
Net change in fund balances		100,570		(27,622)		(27,856)		(234)
Fund balance-beginning		58,453		58,453		58,453		-
•								
Fund balances-ending	\$	58,453	\$	30,831	\$	30,597	\$	(234)

### CITY OF CLARE BUDGETARY COMPARISON SCHEDULE FIRE DEPARTMENT FUND

	Original Budget		Final Budget	Actual	Fina P	ance with al Budget ositive egative)
REVENUES	•		•	<b>A AA</b> AAA	•	22.000
Federal aid	\$	-	\$ -	\$ 23,000	\$	23,000
Charges for services		107,368	107,368	115,613		8,245
Interest and dividends		1,300	1,300	1,780		480
Donations and contributions		-	-	2,325		2,325
Sale of assets		3,000	3,000	1,500		(1,500)
Miscellaneous		-		777_		777
Total revenues		111,668	111,668	144,995		33,327
EXPENDITURES						
Fire operations		110,494	118,972	159,012		(40,040)
Capital outlay		20,174	126,474	43,790		82,684
Debt service		38,000	38,000	37,645		355
Total expenditures		168,668	283,446	240,447		42,999
Excess (deficiency) of revenues over expenditures		(57,000)	(171,778)	(95,452)		76,326
OTHER FINANCING SOURCES (USES)						
Transfers-in		57,000	57,000	63,589		6,589
Transfers-out		-	· •	(7,200)		(7,200)
Total other financing sources and uses		57,000	57,000	56,389		(611)
Net change in fund balances		<del>-</del>	(114,778)	(39,063)	-	75,715
Fund balances-beginning		192,357	192,357	192,357		
Fund balances-ending	\$	192,357	\$ 77,579	\$ 153,294	\$	75,715

### CITY OF CLARE COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS June 30, 2004

		Debt S	ervice Fu	Capital Projects Funds									Permanent Fund		Total			
		ublic afety		Street Assessment		Capital rovements		dewalk lacement		Public Safety		ifth reet	Ir	idustrial Park	Cemetery Perpetual Care		Nonmajor Governmental Funds	
ASSETS																		
Cash and cash equivalents	\$	16,616	\$	103	\$	16,335	\$	24,542	\$	36,450	\$	574	\$	104,471	\$	278,692	\$	477,783
Taxes receivable, net		-		-		· -		67				_		· -		· -		67
Assessment receivable, net		-		-		-		8,967		-		-		-		-		8,967
Due from other funds		-		-		-		432		-		-		-		-		432
Other receivables		-		-		79		121		175,769		-		406		1,095		177,470
Prepaid items		-		-				171						<del></del>				171
Total assets	\$	16,616	\$	103	\$	16,414	\$	34,300	\$	212,219	\$	574	\$	104,877	\$	279,787	\$	664,890
LIABILITIES AND FUND BALANG	CES																	
Liabilities:																		
Accounts payable	\$	-	\$	-	\$	-	\$	-	\$	202,267	\$	-	\$	-	\$	-	\$	202,267
Accrued expenses		-		-		-		117		-		-		-		-		117
Due to other funds		-		-		16,270		2,751		-		-		-		-		19,021
Deferred revenue						-		8,967						-				8,967
Total liabilities		+				16,270		11,835		202,267		-		· · · · · ·		-		230,372
Fund balances:																		
Reserved for:																		
Prepaid items		-		-		-		171		-		-		-		-		171
Unreserved and undesignated		16,616		103		144		22,294		9,952		574		104,877		279,787		434,347
Total fund balances		16,616		103		144		22,465		9,952		574	-	104,877		279,787		434,518
Total liabilities and fund balances	_\$	16,616	_\$	103	\$	16,414	_\$_	34,300	\$	212,219	\$	574	\$	104,877	_\$_	279,787	\$	664,890

### CITY OF CLARE

### COMBINING STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

	Debt Se	rvice Funds	<del></del>	Сар		Permanent Fund			
	Public Safety	1988 Street Special Assessment	Capital Improvements	Sidewalk Replacement	Public Safety	Fifth Street	Industrial Park	Cemetery Perpetual Care	Nonmajor Governmental Funds
REVENUES									
Property taxes and related fees	\$ -	\$ -	\$ -	\$ 15,457	\$ -	\$ -	\$ -	\$ -	\$ 15,457
Federal aid	-	-	-	-	•	-	-	-	-
Charges for services	=	=	=	-	-	-	-	8,675	8,675
Interest and dividends	-	-	178	301	250	-	1,018	2,434	4,181
Special assessments, net	-	•	-	3,655	-	-	-	-	3,655
Miscellaneous	-			645	-	-		-	645
Total revenues	<del>-</del>	-	178	20,058	250		1,018	11,109	32,613
EXPENDITURES									
Public safety	1,384								1,384
Public works	1,364	52	34	10,694	-	8	-	_	10,788
Capital outlay	-	52	J <b>-</b>	10,094	429,879	0	_	_	429,879
Total expenditures	1,384	52	34	10,694	429,879	8		·	442,051
Total expeliantics	1,504			10,054	427,077				112,031
Excess (deficiency) of revenues									
over expenditures	(1,384)	(52)	144	9,364	(429,629)	(8)	1,018	11,109	(409,438)
over experiences	(1,501)	()							(111,111)
OTHER FINANCING SOURCES (USES)									
Proceeds from debt obligations	-	-	-	-	429,629	-	-	-	429,629
Transfers-in	18,000	-	-	-	-	-	-	-	18,000
Transfers-out		(18,551)							(18,551)
Total other financing sources and uses	18,000	(18,551)			429,629			· <del></del>	429,078
Net change in fund balances	16,616	(18,603)	144	9,364	-	(8)	1,018	11,109	19,640
Fund balances-beginning		18,706		13,101	9,952	582	103,859	268,678	414,878
Fund balances-ending	\$ 16,616	\$ 103	\$ 144	\$ 22,465	\$ 9,952	\$ 574	\$ 104,877	\$ 279,787	\$ 434,518

# CITY OF CLARE COMBINING STATEMENT OF NET ASSETS INTERNAL SERVICE FUNDS June 30, 2004

	Data Processing	Mobile Equipment	Total
ASSETS			
Current assets:			
Cash and cash equivalents	\$ 227,840	\$ 130,916	\$ 358,756
Accounts receivable, net	-	2,091	2,091
Other receivables	1,130	672	1,802
Inventory	-	17,114	17,114
Prepaid items	146	1,348	1,494
Total current assets	229,116	152,141	381,257
Noncurrent assets:			
Capital assets:			
Land	-	85,000	85,000
Buildings and improvements, net	-	231,923	231,923
Equipment, net	79,247	328,719	407,966
Total noncurrent assets	79,247	645,642	724,889
Total assets	308,363	797,783	1,106,146
LIABILITIES			
Accounts payable	50	993	1,043
Accrued expenses	1,174	2,559	3,733
Bonds and contracts payable	-	10,302	10,302
Total liabilities	1,224	13,854	15,078
NET ASSETS			
Invested in capital assets, net of related debt	79,247	635,340	714,587
Unrestricted	227,892	148,589	376,481
Total net assets	\$ 307,139	\$ 783,929	\$ 1,091,068

### **CTTY OF CLARE**

### COMBINING STATEMENT OF REVENUE, EXPENSES, AND CHANGES IN NET ASSETS INTERNAL SERVICE FUNDS

	P1	Data rocessing		Mobile Juipment		Total	
OPERATING REVENUES	\$	131,653	\$	478,523	\$	610,176	
Charges for services	Ф	151,055	Ф	17,084	Φ	17,084	
Miscellaneous		131,653		495,607		627,260	
Total operating revenues		131,033		493,007		027,200	
OPERATING EXPENSES							
Salaries and wages		34,148		74,393		108,541	
Payroll taxes		2,621		16,544		19,165	
Employee benefits		13,603		19,183		32,786	
Supplies		3,434		41,698		45,132	
Postage		-		2,070		2,070	
Contracted services		17,360		14,853		32,213	
Insurance		93		21,259		21,352	
Telephone and communications		_		1,029		1,029	
Training		947		716		1,663	
Utilities		-		10,414		10,414	
Repair and maintenance		-		12,174		12,174	
Equipment rental		-		18,621		18,621	
Miscellaneous		-		161		161	
Depreciation		34,376		105,019		139,395	
Total operating expenses		106,582		338,134		444,716	
Operating income (loss)		25,071		157,473		182,544	
NONOPERATING REVENUES (EXPENSES)						-	
Investment earnings		2,757		2,536		5,293	
Interest expense		- ·		(2,831)		(2,831)	
Total nonoperating revenue (expenses)		2,757		(295)		2,462	
Changes in net assets		27,828		157,178		185,006	
Total net assets-beginning		27,323		626,751		906,062	
Total net assets-beginning		217,311		020,731		700,002	
Total net assets-ending	\$	307,139	\$	783,929		1,091,068	

Accounting Solutions That Foster Success

### REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of the City Commission City of Clare Clare and Isabella Counties, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Clare, Clare and Isabella Counties, Michigan, as of and for the year ended June 30, 2004, which collectively comprise the City of St. Louis, Michigan's basic financial statements and have issued our report thereon dated February 10, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Compliance

As part of obtaining reasonable assurance about whether City of Clare's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material affect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Clare's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no maters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that we have reported to management of the City of Clare in a separte letter dated February 10, 2005.

This report is intended for the information and use of management, the City Commission, the State of Michigan and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Midland, Michigan

February 10, 200



### Accounting Solutions That Foster Success

February 10, 2005

Members of the City Commission City of Clare Clare and Isabella Counties, Michigan

#### **Dear Commission Members:**

In planning and performing our audit of the financial statements of the City of Clare, Clare and Isabella Counties (the "City"), for the year ended June 30, 2004, we considered its internal control in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of internal control that, in our judgment, could adversely affect the City's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that errors or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions.

Our consideration of internal control would not necessarily disclose all matters in internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that we believe to be material weaknesses.

### REPORTABLE CONDITION

### Financial Reporting

As described in the *Uniform Accounting Procedures Manual* for Counties and Local Units of Government in Michigan, legislative bodies must be provided periodic financial reports from the Clerk and Treasurer. The required periodic reports and suggested frequency should include the following:

- Summary report of cash activity by fund (monthly).
- Summary report of cash activity by bank account, certificate of deposit and investment account (monthly).
- Balance sheet by fund (monthly).
- Detail revenue by fund budget to actual (monthly).
- Detail expenditures by fund budget to actual (monthly).
- Bank reconcilations (monthly).

### Financial Reporting (Continued)

Due to changes in staff, these mandatory reports have not been provided to the City Commission on a regular basis. These reports must be prepared to assist the Commission in determining whether the financial activity of the various funds are within the adopted budgets, the sufficiency of the cash balances to meet the needs of the current period, and whether there is sufficient cash available to cover unforeseen expenditures.

### **OTHER MATTERS**

### Financial Oversight

The general limitations in any smaller municipalities like the City of Clare requires that Commission members continue to remain involved in the financial affairs of the City through oversight of operation, development of the annual budget, inquiries about variance between budgeted and actual amounts shown in the financial statements, and the independent review of critical functions. Based on inquiries, the Commission members perform these duties and our comment here is intended to emphasize the importance of its oversight.

### Conclusion

These conditions were considered in determining the nature, timing, and extent of the audit tests applied on our audit of the June 30, 2004, financial statements, and this report does not affect our report on those financial statements dated February 10, 2005. We have not considered internal control since the date of our report.

This report is intended for the information of the members of the City Commission, management and the State of Michigan, and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Sincerely,

Burnoul Q Jang, P.C.

**BURNSIDE & LANG, P.C.**